

## Message Text

CONFIDENTIAL

PAGE 01 STATE 176122  
ORIGIN OES-07

INFO OCT-01 EUR-12 EA-07 ISO-00 EB-08 ERDA-05 FEA-01  
ACDA-07 CIAE-00 INR-07 IO-13 L-03 NSAE-00 NSC-05  
NRC-05 DODE-00 SS-15 SP-02 OMB-01 TRSE-00 /099 R

DRAFTED BY OES/NET/IM:MPROCHNIK  
APPROVED BY OES/NET/IM:D HOYLE  
OES - P MINK  
EA/J - S ECTON  
EB/ORF - S BOSWORTH/D MARTIN  
EUR/RPE - K STOCKER  
ERDA/AIA - P FRANK/TARDIFF  
-----103868 272337Z /15

P 272146Z JUL 77  
FM SECSTATE WASHDC  
TO AMEMBASSY TOKYO PRIORITY  
AMEMBASSY BONN PRIORITY  
INFO AMEMBASSY PARIS PRIORITY

C O N F I D E N T I A L STATE 176122

FOR USOECD

E.O. 11652: GDS

TAGS: TECH, ENGR, JA, GY

SUBJECT: JAPANESE PARTICIPATION IN IEA R&D COOPERATION

1. AS EMBASSY IS AWARE, WE HAVE FOR SOME TIME BEEN CONCERNED WITH THE LOW LEVEL OF JAPANESE PARTICIPATION IN THE COOPERATIVE ENERGY R&D WORK OF THE IEA. WE RECOGNIZE THAT THE JAPANESE ARE NOT ALONE IN FAILING TO MAKE AN APPROPRIATE NATIONAL COMMITMENT; HOWEVER, JAPANESE FALTERING HAS BEEN MORE PERSISTENT, VISIBLE AND DAMAGING THAN THAT OF OTHER MAJOR IEA COUNTRIES. WE ALSO RECOGNIZE THAT THERE  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 176122

MAY BE ORGANIZATIONAL AND LOGISTIC FACTORS AFFECTING JAPANESE PARTICIPATION THAT DO NOT REFLECT CONSCIOUS POLICY. IT IS OUR FEELING, HOWEVER, THAT THESE COULD BE REMEDIED IF A PROPER ATMOSPHERE OF COOPERATION EXISTED AT A POLICY-MAKING LEVEL.

2. WHILE JAPANESE RELUCTANCE TO MAKE SIGNIFICANT CONTRI-

BUTION IS CHARACTERISTIC ACROSS THE FULL SPECTRUM OF IEA R&D ACTIVITIES (CURRENT JAPANESE TENTATIVE COMMITMENTS TO \$50 MILLION OVERALL PROGRAM TOTAL ONLY \$300 THOUSAND), RECENT DECISION NOT TO PARTICIPATE IN CONSTRUCTION PHASE OF JOINT WIND ENERGY PROJECT PARTICULARLY HARMFUL IN TWO RESPECTS:

(A) JUDGMENT TO PROCEED ON NATIONAL BASIS AFTER JAPANESE PARTICIPATION IN DESIGN PHASE OF IEA MACHINE RAISES SUSPICION THAT COOPERATION WAS USED TO OBTAIN ONE-WAY FLOW OF INFORMATION OF COMMERCIAL IMPORTANCE.

(B) JAPANESE POTENTIAL CONTRIBUTION, BOTH IN TERMS OF MONEY AND TECHNICAL EXPERTISE WOULD HAVE GREATLY ENHANCED POSSIBILITY OF RAPID AND SUCCESSFUL IMPLEMENTATION OF PROPOSED WORK.

3. JAPANESE DECISION ON WIND ENERGY PROJECT FOLLOWS SIMILAR DISAPPOINTMENTS IN SOLAR, COAL, GEOTHERMAL AND OTHER IEA R&D WORKING GROUPS AND SUGGESTS NEED FOR APPROACH, ON HIGH POLITICAL LEVEL URGING GREATER JAPANESE PARTICIPATION IN INTERNATIONAL COOPERATIVE ENERGY TECHNOLOGY DEVELOPMENT ACTIVITIES.

4. POINTS TO BE STRESSED SHOULD INCLUDE FOLLOWING:

(A) ENERGY TECHNOLOGY DEVELOPMENT IS PRINCIPAL HOPE FOR CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 176122

ALL IEA NATIONS TO REDUCE OIL IMPORT DEPENDENCY IN LONG TERM AND MAY SUBSTANTIALLY REDUCE SUCH DEPENDENCY IN MEDIUM TERM.

(B) WE RECOGNIZE NATIONAL TECHNOLOGY DEVELOPMENT PROGRAMS ARE PRIMARY VEHICLE FOR MEETING ENERGY NEEDS OF INDIVIDUAL COUNTRIES; HOWEVER, INTERNATIONAL COOPERATION IN ENERGY TECHNOLOGY CARRIES WITH IT PROMISE OF GREATLY REDUCED DEVELOPMENT COSTS, SWIFTER ACHIEVEMENT OF DEVELOPMENT GOALS AND REDUCTION OF UNNECESSARILY WASTEFUL DUPLICATION.

(C) IN VIEW OF THE IMPRESSIVE POTENTIAL OF JAPANESE CONTRIBUTIONS IN THIS FIELD, THE EXTENT OF ACTUAL PARTICIPATION HAS BEEN VERY DISAPPOINTING. ESTIMATED JAPANESE RESOURCE COMMITMENTS FROM SIGNED IEA ENERGY R&D COOPERATIVE AGREEMENTS REPRESENT ONLY \$300 THOUSAND IN A PROGRAM THAT TOTALS \$50 MILLION. AUSTRIA, BELGIUM, CANADA, DENMARK, GERMANY, ITALY, THE NETHERLANDS, NEW ZEALAND, SPAIN, SWEDEN, SWITZERLAND, THE UK AND THE U.S., ALL ARE CONTRIBUTING MORE.

(D) WE RECOGNIZE UNIQUE NATIONAL CIRCUMSTANCES MAY INFLUENCE TO SOME DEGREE EXTENT OF EACH COUNTRY'S INVOLVEMENT. IT IS OUR FEELING, HOWEVER, THAT STRONG SENSE OF POLICY COMMITMENT ON POLITICAL LEVEL WOULD ACT TO OVERCOME SUCH CONSTRAINTS IN THESE INSTANCES.

(E) WE HOPE THAT JAPAN WOULD RE-EXAMINE AND ENLARGE ITS ROLE AND COMMITMENT TO INTERNATIONAL ENERGY R&D COOPERATION, ESPECIALLY AS IT RELATES TO THE OBJECTIVE OF REDUCED OIL IMPORT DEPENDENCY AS EXPRESSED BY THE IEA. AN EXPANDED JAPANESE INVOLVEMENT IN THESE ACTIVITIES WOULD BE MORE IN KEEPING WITH THAT NATION'S TECHNICAL AND ECONOMIC CAPABILITIES AS WELL AS ITS MAJOR WORLD ENERGY INTERESTS.  
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 176122

5. ACTION REQUESTED TOKYO: ABOVE POINTS SHOULD BE GIVEN VERBALLY TO APPROPRIATE MFA OFFICIALS BY EMBASSY DCM.

6. ACTION REQUESTED BONN: PLEASE CONTACT SCHMIDT-KUESTER OUTLINING OUR APPROACH TO THE JAPANESE AND SUGGEST THAT PARALLEL EFFORTS BY THE GERMANS EITHER IN BONN OR TOKYO WOULD BE USEFUL. VANCE

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TECHNICAL ASSISTANCE, INTERGOVERNMENTAL COOPERATION  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 27-Jul-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977STATE176122  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** MPROCHNIK  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770269-0733  
**Format:** TEL  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770712/aaaaakjh.tel  
**Line Count:** 144  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 2e01f762-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN OES  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 01-Dec-2004 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1730740  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** JAPANESE PARTICIPATION IN IEA R&D COOPERATION  
**TAGS:** TECH, ENRG, TATT, JA, GY, IEA  
**To:** TOKYO BONN  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/2e01f762-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009